

United States District Court
Northern District of California

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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
SAN JOSE DIVISION

JESSICA ROE, et al.,
Plaintiffs,
v.
SAN JOSE UNIFIED SCHOOL DISTRICT
BOARD, et al.,
Defendants.

Case No. 20-CV-02798-LHK

**ORDER GRANTING IN PART AND
DENYING IN PART MOTION TO
DISMISS**

Re: Dkt. No. 25

The Fellowship of Christian Athletes (“FCA”) and two of its pseudonymous former student members (collectively, “Plaintiffs”) allege that the San Jose Unified School District and its officials (collectively, “Defendants”) discriminated against FCA’s religious viewpoint and unlawfully derecognized FCA’s student groups. Plaintiffs specifically claim that Defendants violated the Equal Access Act, 20 U.S.C. §§ 4071 *et seq.*, and various overlapping rights under the First Amendment and Fourteenth Amendment. Before the Court is Defendants’ motion to dismiss Plaintiffs’ first amended complaint. ECF No. 25. Having considered the parties’ submissions; the relevant law; and the record in this case, the Court GRANTS IN PART and DENIES IN PART

1 Defendants' motion to dismiss.¹

2 **I. BACKGROUND**

3 **A. Factual Background**

4 Plaintiffs are FCA—an international religious ministry with student groups nationwide—
 5 and two pseudonymous high school students who were members of FCA but have since graduated.
 6 First Am. Compl. (“FAC”) ¶ 2, ECF No. 14. One pseudonymous former student, “Jane Doe,”
 7 brings suit through her pseudonymous father, “John Doe.” FAC ¶ 21. The other pseudonymous
 8 former student is “Jessica Roe.” FAC ¶ 22. FCA adheres to a set of religious beliefs, which are
 9 found primarily in FCA’s Statement of Faith and Sexual Purity Statement. *Id.* ¶ 95. “FCA’s student
 10 leaders must affirm their agreement with these core religious beliefs and try to live consistent with
 11 those beliefs.” *Id.* ¶ 3. However, FCA alleges that it “invite[s] all students to attend[,] participate in
 12 its meetings[,]” and be non-leadership members even if these students disagree with FCA’s
 13 religious beliefs. *Id.* ¶¶ 2–3.

14 Defendants are the San Jose Unified School District Board of Education (“the District”);
 15 Superintendent Nancy Albarrán; Principal Herb Espiritu of Pioneer High School (“Pioneer”); and
 16 Peter Glasser, a teacher at Pioneer. FAC at 1. The District is sued only in its official capacity. FAC
 17 at 2. All Defendants other than the District (“individual Defendants”) are sued in both their official
 18 and personal capacities. *Id.*

19 Below, the Court recounts Plaintiffs’ allegations. Specifically, Plaintiffs allege that (1) the
 20 District derecognized FCA student groups; and (2) used the District’s nondiscrimination policies
 21 as pretext for viewpoint discrimination. The Court then summarizes developments that occurred
 22 after the incidents alleged in the FAC. Notably, the COVID-19 pandemic has temporarily closed
 23 the District’s schools, and Plaintiffs Doe and Roe have graduated high school.

24
 25 ¹ Defendants’ motion to dismiss contains a notice of motion paginated separately from the
 26 supporting points and authorities. ECF No. 51. Civil Local Rule 7-2(b) provides that
 27 the notice of motion and points and authorities must be contained in one document with the
 28 same pagination.

United States District Court
Northern District of California

1. The derecognition of FCA’s student clubs given FCA’s Sexual Purity Statement and the District’s nondiscrimination policies

Plaintiffs allege that “[t]he District has revoked recognition of the Student FCA Chapters because of their religious beliefs and speech.” FAC at 3. Specifically, Plaintiffs allege that on April 23, 2019, Glasser “posted a copy of FCA’s Statement of Faith and Sexual Purity Statement in his classroom with the caption, ‘I am deeply saddened that a club on Pioneer’s campus asks its members to affirm these statements. How do you feel?’” FAC ¶ 5.

The Sexual Purity Statement requires FCA student leaders to affirm that they will not “be[] involved in a lifestyle that does not conform to the FCA’s Sexual Purity Statement.” ECF No. 25-3 (2018–19 FCA Student Leader Application).² The Sexual Purity Statement describes “impure lifestyle[s]” as including “sex outside of marriage and homosexual acts.” *Id.* at 1. The Sexual Purity Statement specifically provides:

God desires His children to lead pure lives of holiness. The Bible is clear in teaching on sexual sin including sex outside of marriage and homosexual acts. *Neither heterosexual sex outside of marriage nor any homosexual act* constitute an alternative lifestyle acceptable to God.

While upholding God’s standard of holiness, FCA strongly affirms God’s love and redemptive power in the individual who chooses to follow Him. FCA’s desire is to encourage individuals to trust in Jesus and turn away from any impure lifestyle.

1. Will you conform to the FCA’s Sexual Purity Policy? ____ Yes ____ No
2. Have you, or will you at this time commit to living a drug, alcohol and tobacco-free life? ____ Yes ____ No

² The Court considers FCA’s Sexual Purity Statement as incorporated by reference. Courts may consider materials referenced in the complaint under the incorporation by reference doctrine, even if a plaintiff failed to attach those materials to the complaint. *Knievel v. ESPN*, 393 F.3d 1068, 1076 (9th Cir. 2005). Here, the FAC repeatedly references the Sexual Purity Statement. *E.g.*, FAC ¶¶ 5, 50, 95, 98, 100. Defendants have attached the Sexual Purity Statement by filing a version of FCA’s student leadership application that includes the Sexual Purity Statement. ECF No. 25-2 at 9. Although Plaintiffs object that the attached application was not used in the District during the relevant time, Plaintiffs “do not dispute the contents of the ‘Sexual Purity Statement,’ or that it bars individuals who engage in homosexual conduct.” Reply at 9 n.4; *see* Opp’n at 25 (limited objection). Thus, the Court incorporates by reference the Sexual Purity Statement.

1 As an officer, I will be accountable to the other officers, Huddle Coach(es) and
 2 FCA staff. I understand that *if I am found being involved in a lifestyle that does not*
 3 *conform to the FCA's Sexual Purity Statement*, or break my commitment to living a
 4 drug-, alcohol- and tobacco-free life, that *it means that I will need to step down*
 5 *from my leadership position* with the Fellowship of Christian Athletes. This does
 6 not mean that I am a bad person and that the FCA does not love me and want me
 7 involved; this is in order to protect the integrity of the ministry and to protect the
 8 ones to which we are ministering.

9 *Id.* (emphasis added). In sum, under the Sexual Purity Statement, FCA student leaders must “step
 10 down from [their] leadership position” if they engage in extramarital sex or “homosexual acts.”
 11 Glasser displayed the Sexual Purity Statement in his classroom for a week. FAC ¶ 6.

12 On May 2, 2019, Principal Espiritu informed the student leaders of Pioneer’s FCA club
 13 that the high school would no longer recognize the club. FAC ¶ 7. To explain his decision, Espiritu
 14 met with two FCA student leaders, praised their “patien[ce] and understanding throughout this
 15 process,” and memorialized their conversation in an email to the students. ECF No. 25-1 (May 2,
 16 2019 email). Espiritu cited the District’s nondiscrimination policies as the basis for derecognizing
 17 the club. Espiritu summarized the policies as barring discrimination based on “sexual orientation,”
 18 among other characteristics. Espiritu wrote:

19 San José Unified requires all of its programs and activities to be free from
 20 discrimination based on gender, gender identity and expression, race, color,
 21 religion, ancestry, national origin, immigration status, ethnic group, pregnancy,
 22 marital or parental status, physical or mental disability, sexual orientation or the
 23 perception of one or more of such characteristics.

24 ECF No. 25-1. According to Plaintiffs, the specific nondiscrimination policies at issue are District
 25 Policy BP 0410 and District Policy 5145.3. FAC ¶ 114. These policies also list “sexual
 26 orientation” as a protected characteristic. Policy BP 0410 provides:

27 The Governing Board is committed to equal opportunity for all individuals in
 28 district programs and activities. District programs, and activities, and practices
shall be free from discrimination based on gender, gender identity and expression,
 race, color, religion, ancestry, national origin, immigration status, ethnic group,
 pregnancy, marital or parental status, physical or mental disability, *sexual*
orientation or the perception of one or more of such characteristics. The Board

1 shall promote programs which ensure that any discriminatory practices are
2 eliminated in all district activities.

3 Any school employee who observes an incident of discrimination, harassment,
4 intimidation, or bullying or to whom such an incident is reported shall report the
5 incident to the Coordinator or principal, whether or not the victim files a complaint.

6 FAC ¶ 116 (emphasis added). Policy 5145.3 similarly provides:

7 All district programs and activities within a school under the jurisdiction of the
8 superintendent of the school district *shall be free from discrimination*, including
9 harassment, with respect to the actual or perceived ethnic group, religion, gender,
10 gender identity, gender expression, color, race, ancestry, national origin, and
11 physical or mental disability, age or *sexual orientation*.

12 The Governing Board desires to provide a safe school environment that allows all
13 students *equal access to District programs and activities regardless of* actual or
14 perceived ethnicity, religion, gender, gender identity, gender expression, color, race,
15 ancestry, national origin, physical or mental disability, *sexual orientation*, or any
16 other classification protected by law.

17 *Id.* ¶ 117 (emphasis added).

18 “Soon after[.]” the FCA leaders’ meeting with Espiritu, “District officials informed FCA
19 student leaders at Leland [High School] and Willow Glen [High School] that schools in the
20 District would no longer recognize the Student FCA Chapters.” *Id.* ¶ 8. FCA’s derecognition
21 denied FCA student clubs certain benefits. These benefits included access to faculty advisors and
22 Associated Student Body (“ASB”) funds. *Id.* ¶ 55.

23 **2. Nondiscrimination policies were allegedly pretext for discrimination, as evidenced
24 by the District’s recognition of other clubs and alleged harassment of FCA**

25 Though the District cited its nondiscrimination policies in derecognizing FCA, Plaintiffs
26 allege that the policies were “pretextual.” FAC ¶ 91. Specifically, the District allegedly exempts
27 student groups from its nondiscrimination policies “on an individualized basis.” *Id.* Plaintiffs
28 allege that “[t]he District recognizes, supports, and even sponsors student groups and activities
that deny membership or leadership opportunities on the basis of students’ belonging to
enumerated classes. For example, the District and Pioneer sponsor and support numerous single-
sex athletic teams.” *Id.* Similarly, Plaintiffs allege that “the District has approved applications for

1 numerous noncurriculum-related student groups that have expressed gender, religious, or racial
2 membership or leadership requirements in their applications.” *Id.* ¶ 92. As examples, Plaintiffs cite
3 the Big Sister/Little Sister club and the Black Student Union. *Id.*

4 Plaintiffs further allege that “[t]he District has approved of and facilitated attempts to
5 harass and intimidate FCA students.” FAC at 16. Specifically, Plaintiffs allege that students and
6 two teachers at Pioneer have protested FCA and called FCA a discriminatory group.

7 As to alleged harassment from students, Plaintiffs claim that after the District derecognized
8 FCA, some students still opposed “FCA continuing to meet at Pioneer even as an unrecognized
9 student group.” FAC ¶ 64. These students formed the Satanic Temple Club at Pioneer, which the
10 District then recognized. *Id.* ¶ 64.

11 On September 16, 2019, “students associated with the Satanic Temple Club passed out
12 flyers announcing the intent to gather directly outside of the meeting space for the Pioneer Student
13 FCA Chapter’s meeting in order to denounce the FCA students’ religious beliefs.” *Id.* ¶ 65. On
14 October 23, 2019, “[t]he protesting students yelled at the FCA students as they were entering their
15 meeting and held signs disparaging their religious beliefs.” *Id.* ¶ 67. Defendants allegedly did not
16 regulate the protest. *Id.* ¶¶ 65–67.

17 In addition, Plaintiffs complain that on November 6, 2019, student reporters from the
18 school newspaper entered the Pioneer FCA meeting “in a manner calculated to harass” FCA
19 students. *Id.* ¶ 68. During the 30-minute meeting, Plaintiffs allege that the student reporters took
20 hundreds of close-up photos of FCA students as they spoke. When FCA students complained to
21 Espiritu, Espiritu allegedly responded that FCA students “would have no presence in the yearbook
22 . . . if they did not allow the [student reporters] to take pictures at the FCA students’ meetings.” *Id.*

23 As for alleged harassment from teachers, Plaintiffs name Glasser (the teacher who posted
24 FCA’s Sexual Purity Statement in his classroom) and an unnamed faculty member. FAC ¶ 73.
25 Plaintiffs allege that Glasser not only disparaged FCA in his classroom, but also tried to dissuade a
26 visiting athlete from speaking to Pioneer’s FCA Chapter. FAC ¶ 74. The unnamed faculty member,
27 for his or her part, “encouraged and participated in demonstrations” against FCA. *Id.* ¶ 75.

1 **3. The District stops in-person instruction given the pandemic, and Plaintiffs Doe**
 2 **and Roe graduate Pioneer High School in June 2020.**

3 In March 2020, the District stopped in-person instruction given the COVID-19 pandemic.
 4 McGee Decl. ¶ 8, ECF No. 42. Despite the pause in in-person instruction, “some student groups
 5 have continued to function during distance learning in a remote fashion.” *Id.* ¶ 10. For instance,
 6 some students at Willow Glen and Pioneer high schools have organized “an online ‘club rush’
 7 where student groups could be listed.” *Id.* Moreover, some student groups have requested ASB
 8 funds, although that funding is currently frozen. *Id.*

9 The District “is making plans for an eventual reopening, but it cannot know with any
 10 certainty if and when it will reopen for this 2020–2021 school year.” *Id.* ¶ 8.

11 In June 2020, Plaintiffs Jane Doe and Jessica Roe graduated Pioneer High School.
 12 McMahon Decl. ¶ 2, ECF No. 25-2.

13 **B. Procedural History**

14 On April 22, 2020, Plaintiffs filed suit. ECF No. 1. On May 19, 2020, Plaintiffs filed the
 15 operative First Amended Complaint (“FAC”). ECF No. 14. The FAC pleads 12 related claims
 16 alleging violations of Plaintiffs’ rights to free speech, free expressive association, free exercise,
 17 and equal protection. Specifically, Plaintiffs claim that Defendants (1) violated the Equal Access
 18 Act, 20 U.S.C. §§ 4071 *et seq.*; (2) committed viewpoint discrimination; (3) violated Plaintiffs’
 19 right of expressive association; (4) violated Plaintiffs’ right to free exercise of religion and
 20 generally available benefits; (5) targeted Plaintiffs’ religious beliefs; (6) violated FCA’s internal
 21 autonomy; (7) committed denominational discrimination; (8) demonstrated hostility toward
 22 religion; (9) denied Plaintiffs equal protection of the laws under the Fourteenth Amendment;
 23 (10) compelled Plaintiffs’ speech; (11) imposed unconstitutional conditions on benefits; and
 24 (12) retaliated against Plaintiffs’ exercise of constitutional rights. FAC ¶¶ 122–238 (listing 12
 25 claims).

26 All 12 claims are brought under 42 U.S.C. § 1983’s private right of action. *Id.* All claims
 27 pray for injunctive relief, declaratory relief, and damages. *Id.* ¶¶ 131–32, 140–41, 153–54, 161–62,
 28 173–74, 186–87, 194–95, 203–04, 210–11, 219–20, 227–28, 237–38; *id.* at 50 (prayer for relief).

1 On August 10, 2020, Defendants filed the instant motion to dismiss. ECF No. 25 (“Mot.”).
 2 On September 8, 2020, Plaintiffs filed their opposition to the motion to dismiss. ECF No. 30
 3 (“Opp’n”). On September 22, 2020, Defendants filed their reply supporting the motion to dismiss.
 4 ECF No. 31 (“Reply”).

5 Three related administrative motions followed. First, on December 2, 2020, Defendants
 6 moved for leave to file supplemental evidence supporting their motion to dismiss. ECF No. 42.
 7 Plaintiffs filed their opposition to this motion on December 7, 2020. ECF No. 45.

8 Second, on December 2, 2020, Plaintiffs also moved to file supplemental evidence
 9 supporting their opposition to the motion to dismiss. ECF No. 43. Defendants have not filed a
 10 response to this motion by Plaintiffs.³

11 Lastly, on December 11, 2020, Plaintiffs moved for leave to use pseudonyms for Plaintiffs
 12 “Doe” and “Roe.” ECF No. 46; *see also* ECF No. 3 (previous *ex parte* motion for same). On
 13 December 15, 2020, Defendants filed their opposition to pseudonyms and asked the Court to
 14 dismiss the FAC for failing to comply with Federal Rule of Civil Procedure 10(a). ECF No. 47.

15 **II. LEGAL STANDARD**

16 **A. Motion to Dismiss Under Rule 12(b)(1)**

17 A motion to dismiss pursuant to Federal Rule of Civil Procedure 12(b)(1) tests whether the
 18 court has subject matter jurisdiction. Although lack of “statutory standing” requires dismissal for
 19 failure to state a claim under Rule 12(b)(6), lack of Article III standing requires dismissal for want
 20

21 ³ The two motions for leave to file supplemental evidence ask the Court to take judicial notice of
 22 public documents pertaining to the District’s school closures and student groups. ECF Nos. 42, 45.
 23 The Court may take judicial notice of matters that are either “generally known within the trial
 24 court’s territorial jurisdiction” or “can be accurately and readily determined from sources whose
 25 accuracy cannot reasonably be questioned.” Fed. R. Evid. 201(b). “Matters of public record” are
 26 proper subjects of judicial notice. *Lee v. City of Los Angeles*, 250 F.3d 668, 689 (9th Cir. 2001),
 27 *overruled on other grounds by Galbraith v. County of Santa Clara*, 307 F.3d 1119 (9th Cir. 2002).
 28 Thus, the Court GRANTS the two motions for leave to file supplemental evidence, ECF Nos. 42
 and 43. However, to the extent any facts in documents subject to judicial notice are subject to
 reasonable dispute, the Court will not take judicial notice of those facts. *Id.*

1 of subject matter jurisdiction under Rule 12(b)(1). *See Nw. Requirements Utilities v. F.E.R.C.*, 798
2 F.3d 796, 808 (9th Cir. 2015) (“Unlike Article III standing, however, ‘statutory standing’ does not
3 implicate our subject-matter jurisdiction.” (citing *Lexmark Int’l, Inc. v. Static Control*
4 *Components, Inc.*, 572 U.S. 118, 128 n.4 (2014))); *Maya v. Centex Corp.*, 658 F.3d 1060, 1067
5 (9th Cir. 2011). A Rule 12(b)(1) jurisdictional attack may be factual or facial. *Safe Air for*
6 *Everyone v. Meyer*, 373 F.3d 1035, 1039 (9th Cir. 2004).

7 “[I]n a factual attack, the challenger disputes the truth of the allegations that, by
8 themselves, would otherwise invoke federal jurisdiction.” *Id.* In resolving such an attack, unlike
9 with a motion to dismiss under Rule 12(b)(6), a court “may review evidence beyond the complaint
10 without converting the motion to dismiss into a motion for summary judgment.” *Id.* Moreover, the
11 court “need not presume the truthfulness of the plaintiff’s allegations.” *Id.* Once the defendant has
12 moved to dismiss for lack of subject matter jurisdiction under Rule 12(b)(1), the plaintiff bears the
13 burden of establishing the court’s jurisdiction. *See Chandler v. State Farm Mut. Auto Ins. Co.*, 598
14 F.3d 1115, 1122 (9th Cir. 2010).

15 “In a facial attack,” on the other hand, “the challenger asserts that the allegations contained
16 in a complaint are insufficient on their face to invoke federal jurisdiction.” *Safe Air for Everyone*,
17 373 F.3d at 1039. The court “resolves a facial attack as it would a motion to dismiss under Rule
18 12(b)(6): Accepting the plaintiff’s allegations as true and drawing all reasonable inferences in the
19 plaintiff’s favor, the court determines whether the allegations are sufficient as a legal matter to
20 invoke the court’s jurisdiction.” *Leite v. Crane Co.*, 749 F.3d 1117, 1121 (9th Cir. 2014).

21 **B. Motion to Dismiss Under Rule 12(b)(6)**

22 Rule 8(a)(2) of the Federal Rules of Civil Procedure requires a complaint to include “a
23 short and plain statement of the claim showing that the pleader is entitled to relief.” A complaint
24 that fails to meet this standard may be dismissed pursuant to Federal Rule of Civil Procedure
25 12(b)(6). The United States Supreme Court has held that Rule 8(a) requires a plaintiff to plead
26 “enough facts to state a claim to relief that is plausible on its face.” *Bell Atlantic Corp. v. Twombly*,
27 550 U.S. 544, 570 (2007). “A claim has facial plausibility when the plaintiff pleads factual content
28

1 that allows the court to draw the reasonable inference that the defendant is liable for the
2 misconduct alleged.” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009). “The plausibility standard is not
3 akin to a probability requirement, but it asks for more than a sheer possibility that a defendant has
4 acted unlawfully.” *Id.* (internal quotation marks omitted). For purposes of ruling on a Rule
5 12(b)(6) motion, the Court “accept[s] factual allegations in the complaint as true and construe[s]
6 the pleadings in the light most favorable to the nonmoving party.” *Manzarek v. St. Paul Fire &*
7 *Marine Ins. Co.*, 519 F.3d 1025, 1031 (9th Cir. 2008). The Court, however, need not “assume the
8 truth of legal conclusions merely because they are cast in the form of factual allegations.” *Fayer v.*
9 *Vaughn*, 649 F.3d 1061, 1064 (9th Cir. 2011) (per curiam) (internal quotation marks omitted).
10 Additionally, mere “conclusory allegations of law and unwarranted inferences are insufficient to
11 defeat a motion to dismiss.” *Adams v. Johnson*, 355 F.3d 1179, 1183 (9th Cir. 2004).

12 C. Leave to Amend

13 If a court determines that a complaint should be dismissed, it must then decide whether to
14 grant leave to amend. Under Rule 15(a) of the Federal Rules of Civil Procedure, leave to amend
15 “shall be freely given when justice so requires,” bearing in mind “the underlying purpose of Rule
16 15 to facilitate decisions on the merits, rather than on the pleadings or technicalities.” *Lopez v.*
17 *Smith*, 203 F.3d 1122, 1127 (9th Cir. 2000) (en banc) (alterations and internal quotation marks
18 omitted). When dismissing a complaint for failure to state a claim, “a district court should grant
19 leave to amend even if no request to amend the pleading was made, unless it determines that the
20 pleading could not possibly be cured by the allegation of other facts.” *Id.* at 1130 (internal
21 quotation marks omitted).

22 Accordingly, leave to amend generally shall be denied only if allowing amendment would
23 unduly prejudice the opposing party, cause undue delay, or be futile, or if the moving party has
24 acted in bad faith. *Leadsinger, Inc. v. BMG Music Publ’g*, 512 F.3d 522, 532 (9th Cir. 2008). At the
25 same time, a court is justified in denying leave to amend when a plaintiff “repeated[ly] fail[s] to
26 cure deficiencies by amendments previously allowed.” *See Carvalho v. Equifax Info. Servs., LLC*,
27 629 F.3d 876, 892 (9th Cir. 2010). Indeed, a “district court’s discretion to deny leave to amend is

1 particularly broad where plaintiff has previously amended the complaint.” *Cafasso, U.S. ex rel. v.*
 2 *Gen. Dynamics C4 Sys., Inc.*, 637 F.3d 1047, 1058 (9th Cir. 2011) (quotation marks omitted).

3 **D. Standard for Allowing Party to Proceed Under Pseudonym**

4 “The normal presumption in litigation is that parties must use their real names.” *Doe v.*
 5 *Kamehameha Sch./Bernice Pauahi Bishop Estate*, 596 F.3d 1036, 1042 (9th Cir. 2010). However,
 6 Ninth Circuit precedent “allow[s] parties to use pseudonyms in the ‘unusual case’ when
 7 nondisclosure of the party’s identity ‘is necessary . . . to protect a person from harassment, injury,
 8 ridicule or personal embarrassment.’” *Does I thru XXIII v. Advanced Textile Corp.*, 214 F.3d 1058,
 9 1067–68 (9th Cir. 2000) (quoting *United States v. Doe*, 655 F.2d 920, 922 n.1 (9th Cir. 1981)).
 10 Courts balance “the need for anonymity against the general presumption that parties’ identities are
 11 public information and the risk of unfairness to the opposing party.” *Id.* at 1068 (citations omitted).
 12 Courts applying this balancing test have recognized three situations allowing a plaintiff to proceed
 13 anonymously: (1) when identification creates a risk of retaliatory physical or mental harm; (2)
 14 when anonymity is necessary to preserve privacy in a matter of sensitive and highly personal
 15 nature; and (3) when the anonymous party is compelled to admit his or her intention to engage in
 16 illegal conduct, thereby risking criminal prosecution. *Id.* (internal quotation marks and citations
 17 omitted).

18 **III. DISCUSSION**

19 Plaintiffs are the Fellowship of Christian Athletes (“FCA”) and two pseudonymous high
 20 school students (“Doe” and “Roe”) who were members of FCA but have since graduated.
 21 Plaintiffs’ First Amended Complaint (“FAC”) pleads 12 related claims alleging violations of
 22 Plaintiffs’ rights to free speech, free expressive association, free exercise, and equal protection
 23 under the Equal Access Act (“EAA”), 20 U.S.C. §§ 4071–74, and the First and Fourteenth
 24 Amendments. *See* FAC at 31–49. All 12 claims are brought under 42 U.S.C. § 1983’s private right
 25 of action. All 12 claims pray for injunctive relief, declaratory relief, and damages.

26 Defendants are the San Jose Unified School District Board of Education (“the District”);
 27 Superintendent Nancy Albarrán; Principal Herb Espiritu of Pioneer High School (“Pioneer”); and

1 Peter Glasser, a teacher at Pioneer. FAC at 1. The District is sued only in its official capacity. FAC
2 at 2. All Defendants other than the District (“individual Defendants”) are sued in both their official
3 and personal capacities. *Id.*

4 Defendants move to dismiss the FAC on six grounds. First, Defendants argue that the FAC
5 violates Federal Rule of Civil Procedure 10(a) by failing to disclose the identities of Plaintiffs Doe
6 and Roe. Second, Defendants argue that the Court lacks jurisdiction over Plaintiffs’ claims for
7 prospective relief. Third, Defendants argue that in their official capacities, they are not “persons”
8 subject to suit under 42 U.S.C. § 1983. Fourth, Defendants argue that under the Eleventh
9 Amendment, Defendants are immune from suit in their official capacities. Fifth, Defendants argue
10 that Plaintiffs fail to adequately allege that Defendants broke the law—and that regardless, the
11 individual Defendants are entitled to qualified immunity. Lastly, Defendants argue that the
12 Coverdell Teacher Protection Act, 20 U.S.C. § 7941 *et seq.*, shields the individual Defendants
13 from damages.

14 The Court addresses each argument for dismissal in turn. Ultimately, the Court dismisses
15 certain claims with leave to amend and certain claims with prejudice. Specifically, the Court
16 (1) dismisses with leave to amend the FAC for violating Federal Rule of Civil Procedure 10(a) by
17 failing to disclose the identities of Doe and Roe; (2) dismisses with prejudice all of Doe and Roe’s
18 claims for prospective relief for lack of jurisdiction; (3) dismisses with leave to amend all of
19 FCA’s claims for prospective relief for lack of jurisdiction; and (4) dismisses with prejudice all of
20 Plaintiffs’ monetary claims against Defendants in Defendants’ official capacities. The Court need
21 not address Defendants’ fourth argument (Eleventh Amendment immunity) because none of the
22 official-capacity claims withstand Defendants’ first three arguments. Lastly, under binding Ninth
23 Circuit precedent, Defendants’ nondiscrimination policies are facially valid. However, Plaintiffs
24 adequately allege as-applied monetary claims against individual Defendants in their personal
25 capacities.

A. The FAC violates Federal Rule of Civil Procedure 10(a) by failing to disclose the identities of pseudonymous Plaintiffs.

Defendants argue that the FAC should be dismissed because Plaintiffs Doe and Roe cannot proceed pseudonymously. ECF No. 47 at 6. Plaintiffs respond that pseudonyms are warranted because Doe and Roe “have a reasonable fear of both social stigma and physical harm.” ECF No. 46 at 3. The Court agrees with Defendants.

As a general matter, “[a] district court has discretion in deciding whether to permit a party to proceed anonymously.” *Advanced Textile*, 214 F.3d at 1067, 1068. The Court must balance the party’s need for anonymity with the prejudice to the opposing party and the public’s interest in knowing the party’s identity. *Id.* at 1068. “In general, ‘compelling reasons’ sufficient to outweigh the public’s interest in disclosure and justify sealing court records exist when such ‘court files might have become a vehicle for improper purposes,’ such as the use of records to gratify private spite, promote public scandal, circulate libelous statements, or release trade secrets.” *Kamakana v. City & Cty. of Honolulu*, 447 F.3d 1172, 1179 (9th Cir. 2006).

Here, Plaintiffs fail to provide “compelling reasons” for proceeding pseudonymously. *Id.* Specifically, Plaintiffs fail to show that this is an “‘unusual case’ when nondisclosure of the party’s identity ‘is necessary . . . to protect a person from harassment, injury, ridicule or personal embarrassment.’” *Does I thru XXIII*, 214 F.3d at 1067–68 (quoting *Doe*, 655 F.2d at 922 n.1). Plaintiffs instead cite alleged harassment at their high school that ended when Doe and Roe graduated in June 2020, if not sooner. *See* ECF No. 46 at 3 (citing Roe Decl. ¶¶ 6–7 & Exhs. A & B, ECF No. 46-2; Doe Decl. ¶¶ 6–7 & Exhs. A & B, ECF No. 46-3).

Moreover, the exhibits that purportedly describe “just one of many incidents of personal attacks” instead describe a peaceful protest. Exhs. A & B (same in both declarations). The exhibits comprise a December 9, 2019 article in Pioneer’s student newspaper. The article states that on December 4, 2019, “over twenty protesters gathered outside the [building] during the Wednesday FCA meeting, holding pro-LGBTQ signs.” Exh. B. Principal Espirtu banned the protestors from “go[ing] in to protest,” but allowed them to “go in and observe the meeting.” *Id.* The article then mentions a protest organizer and an FCA member. The organizer states that protestors were “quiet

1 and peaceful . . . They simply stood still and held signs promoting love and acceptance.” *Id.* Then,
 2 the FCA member reportedly states that “ultimately . . . the protests *will not affect* the group’s
 3 meetings.” *Id.* (emphasis added). Thus, the 13-month-old incident Plaintiffs cite fails to show that
 4 “nondisclosure of [Doe and Roe’s] identity ‘is necessary . . . to protect a person from harassment,
 5 injury, ridicule or personal embarrassment.”” *Does I thru XXIII*, 214 F.3d at 1067–68 (quoting
 6 *Doe*, 655 F.2d at 922 n.1).

7 Nor do Plaintiffs plausibly allege future harassment. Plaintiffs’ allegations are instead
 8 vague and conclusory. Doe and Roe assert, for example, that “[they] fear that if [their] identit[ies]
 9 became public, [they] would experience ostracism, harassment and threats from people in [their]
 10 community.” Roe Decl. ¶ 4; Doe Decl. ¶¶ 4 (same). Yet Doe and Roe do not aver any actual threat
 11 or any specific people who would pose a threat. At most, Doe and Roe show that many in their
 12 community disagree with their beliefs. Community disagreement and any resulting
 13 “embarrassment or economic harm is not enough” to support a pseudonymous lawsuit. *Doe v.*
 14 *Rostker*, 89 F.R.D. 158, 161-62 (N.D. Cal. 1981); *see also Doe v. NFL Enterprises, LLC*, No. 17-
 15 CV-004960-WHA, 2017 WL 697420, at *2 (N.D. Cal. Feb. 22, 2017) (collecting cases denying
 16 plaintiffs leave to proceed pseudonymously).

17 Doe and Roe have thus “cite[d] no actual threat of any harm against [them] *specifically*.”
 18 *NFL Enterprises*, 2017 WL 697420, at *2 (emphasis in original). Rather, like the pseudonymous
 19 plaintiff in *NFL Enterprises*, Doe and Roe resort to citing harassment faced by others in far-flung
 20 circumstances. For instance, Doe and Roe cite reports from 2008 that “the mayor of Fresno and a
 21 prominent pastor received threats to their safety due to their support of Proposition 8.” ECF No.
 22 46 at 4 (citing Smith Decl. ¶ 4 & Exh. A, ECF No. 46-1). These reports are unavailing. If Plaintiffs
 23 could proceed pseudonymously based on threats made over 12 years ago to different people in a
 24 different location in different circumstances unrelated to this case, the “public’s common law right
 25 of access to judicial proceedings” would be a dead letter. *Does I thru XXIII*, 214 F.3d at 1068.

26 In addition, to the extent Doe and Roe risk embarrassment, Plaintiffs’ own actions are
 27 increasing that risk by boosting the profile of the instant case. Plaintiffs’ counsel has advertised the

1 instant case on their website for months. Levine Decl. ¶ 11, ECF No. 47-1 (citing Christian Legal
2 Society, *Fellowship of Christian Athletes and San Jose Unified School District*,
3 <https://www.christianlegalsociety.org/fcasjurd>). Plaintiffs’ counsel has also published on their
4 website a January 14, 2020 letter from Plaintiffs’ counsel to Superintendent Albarrán about the
5 instant case. *Id.* These consistent efforts to generate publicity undermine Plaintiffs’ assertion that
6 Doe and Roe need anonymity. Indeed, despite this publicity and the pendency of this case since
7 April 22, 2020, Plaintiffs have not filed declarations alleging ongoing harm that would support a
8 pseudonymous lawsuit. *Id.* In sum, the Court finds that Doe and Roe’s fears of harm are indefinite
9 and unreasonable.

10 The Court further finds that pseudonymity has prejudiced and would continue to prejudice
11 Defendants. Specifically, Doe and Roe’s pseudonymity impedes Defendants’ ability to defend
12 themselves in this lawsuit. As Defendants aver, “Plaintiffs have still not revealed their identities to
13 Defendants, causing Defendants to have to guess in their motion to dismiss as to Plaintiffs’
14 identities.” ECF No. 47 at 4 (citing Levine Decl. ¶ 3). This required guesswork may require the
15 parties and the Court to expend time and resources on disputes that are not present in the instant
16 case. For instance, without knowing Doe and Roe’s identities, Defendants did not know for certain
17 whether Doe and Roe had graduated high school and thereby mooted their claims for prospective
18 relief. *See* Section B, *infra*. Thus, Defendants’ motion to dismiss argument that Doe and Roe had
19 graduated from high school could only be supported “[u]pon information and belief,” not actual
20 knowledge. McMahon Decl. ¶ 2. Only Plaintiffs’ failure to dispute this fact in Plaintiffs’
21 opposition to the motion to dismiss has confirmed that Doe and Roe have in fact graduated.

22 Plaintiffs’ anonymity also prejudices Defendants’ response to Plaintiffs’ monetary claims.
23 Without knowing who Doe and Roe are, Defendants cannot duly assess the magnitude of
24 Plaintiffs’ alleged damages. This lack of information not only hampers Defendants’ litigation of
25 the merits, but also attempts at mediation and settlement. ECF No. 47 at 5.

26 Accordingly, the Court DENIES Plaintiffs’ motion to proceed pseudonymously and
27 dismisses the FAC as defective under Federal Rule of Civil Procedure 10(a). *See* Fed. R. Civ. P.

1 10(a) (“The title of the complaint must name all the parties”); *Kamehameha Sch./Bernice*
 2 *Pauahi Bishop Estate*, 596 F.3d at 1042, 1046 (affirming similar dismissal under Rule 10(a) with
 3 prejudice). However, the Court grants Plaintiffs leave to amend because allowing amendment
 4 would not unduly prejudice the opposing party, cause undue delay, or be futile. *See Leadsinger*,
 5 512 F.3d at 532.

6 Below, the Court identifies several deficiencies in the FAC that must be cured by
 7 amendment and deficiencies for which amendment would be futile.

8 **B. The Court lacks jurisdiction to adjudicate Plaintiffs’ claims for prospective relief.**

9 Plaintiffs seek prospective declaratory and injunctive relief (“prospective relief”) in
 10 addition to damages. Defendants argue that the Court lacks jurisdiction to grant prospective relief.
 11 Defendants make two arguments against jurisdiction. First, that the graduation of Plaintiffs Doe
 12 and Roe moots their claims for prospective relief. Mot. at 2. Second, the pause in in-person
 13 instruction caused by the COVID-19 pandemic moots all Plaintiffs’ claims for prospective relief.
 14 *Id.*

15 The Court agrees with Defendants’ first argument. The Court need not reach Defendants’
 16 second argument, however, because the FAC has another jurisdictional defect: it fails to plead
 17 FCA’s organizational standing. Thus, Doe and Roe’s claims for prospective relief are moot, and
 18 the remaining Plaintiff, FCA, has failed to adequately allege standing for prospective relief. Thus,
 19 the Court lacks jurisdiction to adjudicate all Plaintiffs’ claims for prospective relief. Below, the
 20 Court addresses the two jurisdictional defects in turn.

21 **1. Plaintiffs Doe and Roe’s claims for prospective relief are moot.**

22 Given that the FAC fails to disclose the identities of Plaintiffs Doe and Roe, Defendants’
 23 motion to dismiss avers “[u]pon information and belief” that Doe and Roe have graduated.
 24 McMahon Decl. ¶ 2. Plaintiffs’ opposition does not dispute that Doe and Roe have graduated. *See*
 25 *Opp’n* at 3–7 (discussing standing and ripeness). Defendants thus argue that Doe and Roe’s claims
 26 for prospective relief are moot. Mot. at 2. Similarly, Plaintiffs do not argue otherwise.

27 Accordingly, the Court agrees with Defendants that Doe and Roe’s claims for prospective

1 relief are moot. “It is well-settled that once a student graduates, he no longer has a live case or
2 controversy justifying declaratory and injunctive relief against a school’s action or policy.” *Cole v.*
3 *Oroville Union High Sch. Dist.*, 228 F.3d 1092, 1098 (9th Cir. 2000); *accord, e.g., Doe v. Madison*
4 *Sch. Dist. No. 321*, 177 F.3d 789, 798 (9th Cir. 1999) (en banc) (“A student’s graduation moots
5 claims for declaratory and injunctive relief, but it does not moot claims for monetary damages.”).
6 Here, because Plaintiffs Doe and Roe graduated in June 2020, they cannot seek the declaratory or
7 injunctive relief detailed in the FAC. *See* FAC at 50 (prayer for relief); McMahon Decl. ¶ 2
8 (District official averring that Doe and Roe graduated).

9 Thus, the Court dismisses Doe and Roe’s claims for prospective relief. Moreover, the
10 Court does so with prejudice. A district court may exercise “its ‘particularly broad’ discretion [to]
11 deny[] leave to amend” where amendment “(1) prejudices the opposing party; (2) is sought in bad
12 faith; (3) produces an undue delay in litigation; or (4) is futile.” *Sonner v. Premier Nutrition Corp.*,
13 971 F.3d 834, 845 (9th Cir. 2020) (quoting *AmerisourceBergen Corp. v. Dialysist W., Inc.*, 465
14 F.3d 946, 951 (9th Cir. 2006)). Here, amendment would be futile because “[i]t is well-settled that
15 once a student graduates, he no longer has a live case or controversy justifying declaratory and
16 injunctive relief against a school’s action or policy.” *Cole*, 228 F.3d at 1098.

17 **2. The FAC has fails to plead FCA’s organizational standing for prospective relief.**

18 Given that Doe and Roe’s claims for prospective relief are moot, the remaining claims for
19 prospective relief are FCA’s. As mentioned above, Defendants argue that all Plaintiffs’ claims for
20 prospective relief (including FCA’s) are moot. Defendants argue that the District’s pause in in-
21 person instruction caused by the COVID-19 pandemic moots all claims for prospective relief. *See*
22 *Mot.* at 2–6. Plaintiffs respond that a temporary pause in in-person instruction fails to moot FCA’s
23 claims. *See Opp’n* at 4–7.

24 The Court need not address these arguments because FCA’s claims for prospective relief
25 fail for a separate jurisdictional reason: Plaintiffs fail to plead that FCA has organizational
26 standing to bring claims for prospective relief. The Court has an “independent obligation” to note
27 this jurisdictional defect *sua sponte*. *E.g., Allstate Ins. Co. v. Hughes*, 358 F.3d 1089, 1093 (9th
28

1 Cir. 2004). Specifically, FCA fails to plead standing on either of two available grounds. *See*
 2 *generally Int’l Longshore & Warehouse Union v. Nelson*, 599 F. App’x 701 (9th Cir. 2015)
 3 (summarizing caselaw).

4 First, an organization may have standing to sue on its own behalf. “An organization suing
 5 on its own behalf can establish an injury when it suffered ‘both a diversion of its resources and a
 6 frustration of its mission.’” *Id.* at 701 (quoting *La Asociacion de Trabajadores de Lake Forest v.*
 7 *City of Lake Forest*, 624 F.3d 1083, 1088 (9th Cir. 2010)). Here, FCA fails to allege that
 8 Defendants’ conduct either (1) caused FCA to divert resources; or (2) frustrated FCA’s mission.
 9 For instance, FCA alleges that its “chapters meet regularly to advance the religious mission of
 10 FCA.” Yet Plaintiffs concede that, before the pandemic closed the District’s schools, FCA chapters
 11 still met regularly on Pioneer’s campus as a student group even after derecognition. *See, e.g.,* FAC
 12 ¶¶ 64–77 (describing meetings after derecognition of group). FCA fails to allege that despite these
 13 regular meetings, Defendants’ conduct frustrated FCA’s mission. Nor does FCA allege that,
 14 despite these meetings, it needs prospective relief to prevent “both a diversion of its resources and
 15 a frustration of its mission.” *La Asociacion*, 624 F.3d at 1088. Thus, without allegations specific to
 16 FCA’s resources and mission, the Court cannot conclude that FCA has standing to seek
 17 prospective relief on its own behalf. *See, e.g., id.* (affirming that organization lacked standing
 18 because it failed to assert “factual allegations regarding organizational standing in its complaint”).

19 Second, an organization can sue on behalf of its members. “[A]n association has standing
 20 to bring suit on behalf of its members when: [1] its members would otherwise have standing to sue
 21 in their own right; [2] the interests it seeks to protect are germane to the organization’s purpose;
 22 and [3] neither the claim asserted nor the relief requested requires the participation of individual
 23 members in the lawsuit.” *Id.* at 702 (quoting *Hunt v. Wash. State Apple Advertising Comm’n*, 432
 24 U.S. 333, 343 (1977)). To satisfy these elements, it is not enough to make “general allegations in
 25 [the] complaint asserting that [plaintiff’s] members would suffer harm.” *Associated Gen.*
 26 *Contractors of Am., San Diego Chapter, Inc. v. California Dep’t of Transp.*, 713 F.3d 1187, 1195
 27 (9th Cir. 2013); *accord, e.g., Swanson Grp. Mfg. LLC v. Jewell*, 790 F.3d 235, 244 (D.C. Cir.

1 2015) (“[A] statistical probability of injury to an unnamed member is insufficient to confer
 2 standing on the organizations.”). Rather, to seek prospective relief on behalf of its members, FCA
 3 must plead “specific allegations establishing that at least one *identified member* . . . would suffer
 4 harm.” *Associated Gen. Contractors*, 713 F.3d at 1194 (emphasis in original) (quoting *Summers v.*
 5 *Earth Island Inst.*, 555 U.S. 488, 498 (2009)).

6 Here, the only “identified member[s]” of FCA are pseudonymous Plaintiffs Doe and Roe.
 7 As the Court explained in the previous Section, Doe and Roe lack standing to seek prospective
 8 relief because they have already graduated. Thus, they are not members who “would suffer harm”
 9 and lend FCA standing to seek prospective relief on behalf of its members. *Associated Gen.*
 10 *Contractors*, 713 F.3d at 1194 (quoting *Summers*, 555 U.S. at 498).

11 Accordingly, the Court dismisses FCA’s claims for prospective relief. However, because
 12 Plaintiffs could allege additional allegations that support FCA’s organizational standing, the Court
 13 grants leave to amend as to FCA’s claims for prospective relief. *See Leadsinger*, 512 F.3d at 532.

14 **C. In their official capacities, the Defendants are not “person[s]” subject to suit under 42**
 15 **U.S.C. § 1983.**

16 Plaintiffs’ remaining claims are for monetary relief against Defendants. This section
 17 addresses the monetary claims against Defendants in Defendants’ official capacities. The
 18 following two sections address the monetary claims against the individual Defendants in their
 19 personal capacities.

20 Defendants argue that all the official-capacity claims must be dismissed. Specifically,
 21 Defendants argue that (1) the District is not a “person” subject to suit under 42 U.S.C. § 1983; and
 22 (2) the Eleventh Amendment bars suit against the individual Defendants in their official capacities.
 23 Mot. at 19–20. Plaintiffs respond that (1) they technically did not sue the District, but the District’s
 24 governing body; and (2) Congress has abrogated Eleventh Amendment immunity for Plaintiffs’
 25 Equal Access Act claim. Opp’n at 7–8.

26 The Court agrees with Defendants that all the official-capacity claims must be dismissed.
 27 Plaintiffs may not sue the District under 42 U.S.C. § 1983. The Ninth Circuit has “held that a

1 California school district and county office of education are arms of the state.” *Stoner v. Santa*
 2 *Clara Cty. Office of Educ.*, 502 F.3d 1116, 1122 (9th Cir. 2007) (citing *Belanger v. Madera Unified*
 3 *Sch. Dist.*, 963 F.2d 248, 254 (9th Cir. 1992), and *Eaglesmith v. Ward*, 73 F.3d 857, 860 (9th Cir.
 4 1996)). An entity that is an “arm-of-the-state” is “not a ‘person’ for purposes of 42 U.S.C. § 1983.”
 5 *Id.* Thus, under settled Ninth Circuit precedent, California school districts such as the District are
 6 not “persons” subject to suit under § 1983.

7 Plaintiffs respond that technically, they named the San Jose Unified School District Board
 8 of Education as a Defendant, not the District itself. Opp’n at 8. Yet Plaintiffs draw a distinction
 9 without a difference. To sue the District’s Board of Education is to sue the District, which is an
 10 arm of the state. California law makes clear that the Board is the District for the purposes of
 11 litigation. *See, e.g.*, Cal. Educ. Code §§ 35010(a) (“Every school district shall be under the control
 12 of a board of school trustees or a board of education”), 35162 (“In the name by which the district
 13 is designated the governing board may sue and be sued”). Thus, Plaintiffs cannot use artful
 14 pleading to circumvent § 1983’s bar to suing an arm of the state.

15 Moreover, Plaintiffs cannot sue the individual Defendants’ in their official capacities. The
 16 individual Defendants are District officials: Superintendent Nancy Albarrán; Principal Herb
 17 Espiritu of Pioneer High School; and Peter Glasser, a teacher at Pioneer High School. All 12 of
 18 Plaintiffs’ claims in the instant case are 42 U.S.C. § 1983 claims. Thus, § 1983 is Plaintiffs’ only
 19 cause of action against the individual Defendants in their official capacities. FAC ¶¶ 122–229. Yet
 20 as the Supreme Court held more than 30 years ago, “neither a State nor its officials acting in their
 21 official capacities are ‘persons’ under § 1983.” *Will v. Mich. Dep’t of State Police*, 491 U.S. 58, 71
 22 (1989). The reason is that “a suit against a state official in his or her official capacity is not a suit
 23 against the official but rather is a suit against the official’s office.” *Cole*, 228 F.3d at 1100 (quoting
 24 *Will*, 491 U.S. at 71). Thus, none of Plaintiffs’ claims can proceed against the individual
 25 Defendants in their official capacities.

26 The Court need not address the parties’ Eleventh Amendment immunity arguments because
 27 Plaintiffs lack a cause of action to sue Defendants in Defendants’ official capacities. As the Ninth

1 Circuit has explained, “[t]he ability to bring an action against a state is governed, of course, not
2 only by sovereign immunity, but also by whether the statute itself creates a cause of action against
3 a state.” *Pittman v. Oregon, Employment Dep’t*, 509 F.3d 1065, 1071–72 (9th Cir. 2007). “[T]he
4 two concepts are analytically distinct.” *E.g., Estate of Lagano v. Bergen Cty. Prosecutor’s Office*,
5 769 F.3d 850, 857 (3d Cir. 2014). Here, Plaintiffs’ cause of action against Defendants is 42 U.S.C.
6 § 1983. FAC ¶¶ 122–229 (citing § 1983 for each claim).⁴ Section 1983’s cause of action only
7 reaches “every person” who acts under color of law to deprive federal rights. 42 U.S.C. § 1983
8 (emphasis added). Neither the individual Defendants in their official capacities nor the District are
9 “person[s]” subject to suit. *See, e.g., Will*, 491 U.S. at 71 (“[N]either a State nor its officials acting
10 in their official capacities are “persons” under § 1983.”).

11 Accordingly, the Court dismisses all of Plaintiffs’ claims against Defendants in Defendants’
12 official capacities. Moreover, because § 1983 claims against Defendants in their official capacities
13 would be futile as a matter of law, the Court dismisses these claims with prejudice. *See*
14 *Leadsinger*, 512 F.3d at 532.

15 **D. Under binding Ninth Circuit precedent, Plaintiffs’ as-applied monetary claims against**
16 **individual Defendants in their personal capacities survive the motion to dismiss.**

17 The Court next addresses Plaintiffs’ claims for monetary relief against the individual
18 Defendants in their personal capacities. *See* FAC ¶¶ 122–238. Defendants make two arguments for
19 dismissing these claims. First, Defendants argue that “this case is governed by the student
20 organization limited public forum analysis” in three binding precedents: *Christian Legal Society v.*
21 *Martinez*, 561 U.S. 661 (2010); *Alpha Delta Chi-Delta Chapter v. Reed*, 648 F.3d 790 (9th Cir.

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⁴ In their Opposition, Plaintiffs also cite “the judge-made cause of action recognized in *Ex parte Young*, 209 U.S. 123 (1908), which permits courts of equity to enjoin enforcement of state statutes that violate the Constitution or conflict with other federal laws.” *Moore v. Urquhart*, 899 F.3d 1094, 1103 (9th Cir. 2018); *see* Opp’n at 8. However, Plaintiffs fail to invoke *Ex parte Young* in the FAC. Nor would *Ex parte Young* allow Plaintiffs to sue for damages. The *Ex parte Young* cause of action is available only for declaratory and injunctive relief. *See Moore*, 899 F.3d at 1103 (“Plaintiffs would be required to proceed under 42 U.S.C. § 1983 if they sought to recover money damages.”).

1 2011); and *Truth v. Kent School District*, 542 F.3d 634 (9th Cir. 2008), *overruled on other grounds*
 2 *by Los Angeles County v. Humphries*, 562 U.S. 29 (2010). Reply at 4–7. Second, Defendants argue
 3 that the individual Defendants are entitled to qualified immunity. *See* Mot. at 13–16; Reply at 12.

4 The Court agrees with Defendants to a point. The Ninth Circuit’s precedents *Alpha Delta*
 5 and *Truth* do control here. Indeed, Plaintiffs rely on the cases too. *See* Opp’n at 14–16, 19
 6 (challenging nondiscrimination policies as-applied). The cases analyze the same overarching legal
 7 theories advanced by Plaintiffs here. *See Alpha Delta*, 648 F.3d at 805 (analyzing free speech,
 8 expressive association, free exercise, and equal protection); *Truth*, 542 F.3d at 651 (analyzing
 9 EAA, free exercise, Establishment Clause, and equal protection). *Alpha Delta* and *Truth* also
 10 confirm that the District’s nondiscrimination policies are facially valid. *See Alpha Delta*, 648 F.3d
 11 at 800–03 (analyzing nondiscrimination policy given *Truth*).

12 Yet in both cases, the Ninth Circuit also held that a “triable issue of fact” exists where a
 13 challenged nondiscrimination policy *as applied* allegedly “exempt[s] certain student groups” but
 14 not others. *Id.* at 804. Here, Plaintiffs likewise allege that the District’s nondiscrimination policy is
 15 “pretextual” because Defendants exempt groups “on an individualized basis.” FAC ¶ 91. Thus,
 16 because the Court must “accept the factual allegations in the complaint as true” on a motion to
 17 dismiss, *Manzarek*, 519 F.3d at 1031, *Alpha Delta* and *Truth* require the Court to deny Defendants’
 18 motion to dismiss Plaintiffs’ monetary claims against the individual Defendants only as to
 19 Plaintiffs’ as-applied challenge.

20 The Court’s analysis below proceeds in two steps. First, the Court explains why the
 21 District’s nondiscrimination policies are facially valid. Second, the Court explains why Plaintiffs’
 22 as-applied challenge to those policies survives the motion to dismiss.

23 **1. To the extent Plaintiffs allege that the nondiscrimination policies are facially**
 24 **invalid, the Court dismisses such allegations with prejudice.**

25 The District’s nondiscrimination policies are facially valid under *Alpha Delta* and *Truth*. In
 26 the Ninth Circuit precedent *Alpha Delta*, two Christian fraternities and their members appealed a
 27 grant of summary judgment for San Diego State University. *See Alpha Delta*, 648 F.3d at 795–96.

1 San Diego State had repeatedly denied the fraternities official recognition “because of [the
2 fraternities’] requirement that their members and officers profess a specific religious belief,
3 namely, Christianity.” *Id.* That religious requirement violated nondiscrimination policies, which
4 proscribed discrimination on the basis of enumerated grounds such as sexual orientation. *Id.*

5 The *Alpha Delta* fraternities, like Plaintiffs here, appealed a broad set of related claims.
6 The fraternities argued that (1) the nondiscrimination policies violated the fraternities’ rights to
7 free speech and expressive association; and (2) San Diego State was “targeting [the fraternities]
8 because of their religious beliefs in violation of their right to” free exercise and equal protection.
9 *Id.* at 800, 804. The district court granted summary judgment to San Diego State on all claims. On
10 appeal, the Ninth Circuit affirmed in part and reversed in part the summary judgment.

11 The Ninth Circuit affirmed the summary judgment as to validity of the nondiscrimination
12 policies. The Ninth Circuit held that the nondiscrimination policies were facially “reasonable and
13 viewpoint-neutral” under U.S. Supreme Court precedent. *Id.* at 801–03 (citing *Roberts v. U.S.*
14 *Jaycees*, 468 U.S. 609, 623–24 (1984), and *Hurley v. Irish-Am. Gay, Lesbian & Bisexual Grp. of*
15 *Boston*, 515 U.S. 557, 572 (1995)).

16 The *Alpha Delta* Court further explained that its conclusion tracked the Ninth Circuit’s
17 decision in *Truth*. *See id.* at 801–02 (discussing *Truth*, 542 F.3d 634). There, a Christian high
18 school organization also alleged claims similar to those in *Alpha Delta* and the instant case—
19 including a claim under the Equal Access Act (“EAA”). *See id.* at 802 & n.5 (discussing EAA).
20 The *Alpha Delta* Court explained that “the Equal Access Act, like the First Amendment, forbids
21 ‘denial of equal access, or fair opportunity, or discrimination’ based on the content (or viewpoint)
22 of a group’s speech.” *Id.* Thus, whether plaintiffs raised EAA claims or other claims, plaintiffs
23 could not facially challenge “a nondiscrimination policy prohibiting exclusion on enumerated
24 grounds.” *Id.* at 801.

25 Here too, the Plaintiffs cannot facially challenge the District’s nondiscrimination policies,
26 which simply “prohibit[] exclusion on enumerated grounds.” *Id.* To the extent Plaintiffs argue that
27 the District’s nondiscrimination policies are facially invalid, Plaintiffs’ argument is foreclosed by

1 *Alpha Delta* and *Truth*. Those precedents’ nondiscrimination policies parallel those here. All the
 2 policies ban discrimination based on enumerated grounds, including sexual orientation:

- 3 • In *Alpha Delta*, the nondiscrimination policy derecognized any group “which discriminates
 4 on the basis of . . . sexual orientation.” 648 F.3d at 796.
- 5 • In *Truth*, the nondiscrimination policy proscribed discrimination “regardless of . . . sexual
 6 orientation.” 542 F.3d at 640.
- 7 • Here, Policy BP 0410 proscribes “discrimination based on . . . sexual orientation.” FAC
 8 ¶ 116. Similarly, Policy 5145.3 proscribes “discrimination . . . with respect to . . . sexual
 9 orientation.” *Id.* ¶ 117.

10 As in *Alpha Delta* and *Truth*, the nondiscrimination policies here are facially valid. *See Alpha*
 11 *Delta*, 648 F.3d at 805 (rejecting plaintiffs’ free speech, expressive association, free exercise, and
 12 equal protection arguments); *Truth*, 542 F.3d at 651 (rejecting EAA and First Amendment
 13 arguments). Any allegation to the contrary would be legally futile under these binding precedents.

14 Thus, to the extent that Plaintiffs allege that the District’s nondiscrimination policies are
 15 facially invalid, the Court dismisses those allegations with prejudice. *See Leadsinger*, 512 F.3d at
 16 532. These allegations are found in all 12 claims in the FAC. *See, e.g.*, FAC ¶ 129 (allegation
 17 against actions “taken pursuant to official policy” repeated throughout FAC), 215 (alleging that
 18 nondiscrimination policies compel speech), 229 (incorporating other allegations by reference).

19 **2. Under binding Ninth Circuit precedents, Plaintiffs adequately plead an as-applied
 20 challenge to Defendants’ facially valid nondiscrimination policies.**

21 Although the District’s nondiscrimination policies are facially valid, Plaintiffs adequately
 22 plead an as-applied challenge to those policies under *Alpha Delta* and *Truth*. The Court reaches
 23 this conclusion in three parts. First, the Court addresses the first element of overcoming qualified
 24 immunity: that “the facts alleged, taken in the light most favorable to the party asserting the injury,
 25 show that the official’s conduct violated a constitutional [or statutory] right.” *Clairmont v. Sound*
 26 *Mental Health*, 632 F.3d 1091, 1100 (9th Cir. 2011) (quoting *Saucier v. Katz*, 533 U.S. 194, 201
 27 (2001)). Second, the Court addresses the other element of overcoming qualified immunity: that the
 28 right at issue “was clearly established ‘in light of the specific context of the case’ at the time of the
 alleged misconduct.” *Id.* (quoting *Saucier*, 533 U.S. at 201). Lastly, the Court explains why the

1 Coverdell Teacher Protection Act does not shield the individual Defendants from damages on a
2 motion to dismiss.

3 **a. Plaintiffs adequately plead that Defendants’ application of**
4 **nondiscrimination policies violated Plaintiffs’ rights.**

5 The individual Defendants argue that they are entitled to qualified immunity. “The doctrine
6 of qualified immunity protects government officials ‘from liability for civil damages insofar as
7 their conduct does not violate clearly established statutory or constitutional rights of which a
8 reasonable person would have known.’” *Pearson v. Callahan*, 555 U.S. 223, 231 (2009) (quoting
9 *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982)). To overcome qualified immunity, Plaintiffs must
10 first show that “the facts alleged, taken in the light most favorable to the party asserting the injury,
11 show that the official’s conduct violated a constitutional [or statutory] right.” *Clairmont*, 632 F.3d
12 at 1100. Plaintiffs’ allegations of as-applied viewpoint discrimination make that showing here.
13 Specifically, *Alpha Delta* and *Truth* show that the nonuniform application of facially valid
14 nondiscrimination policies violates Plaintiffs’ rights.

15 In *Alpha Delta*, the Ninth Circuit reversed in part the summary judgment for San Diego
16 State. The *Alpha Delta* Court reasoned that “[a] nondiscrimination policy that is viewpoint neutral
17 on its face may still be unconstitutional if not applied uniformly.” *Alpha Delta*, 648 F.3d at 803.
18 For support, the *Alpha Delta* Court relied on *Truth*. In *Truth*, the Christian high school
19 organization “raised a triable issue of fact” by “alleg[ing] that the school district provided waivers
20 to [the Men’s Honor Club and Girl’s Honor Club] while denying them to others, and that decision
21 was made on the basis of religion or the religious content of speech.” *Id.* (alterations in original
22 omitted) (quoting *Truth*, 542 F.3d at 648). The *Truth* Court therefore reversed the district court’s
23 summary judgment and allowed plaintiffs’ claims to proceed to trial under the EAA, Free Exercise
24 Clause, Establishment Clause, and Equal Protection Clause. *Truth*, 542 F.3d at 651.

25 As in *Truth*, the *Alpha Delta* plaintiffs alleged that “some officially recognized groups
26 appear to discriminate on prohibited grounds.” *Alpha Delta*, 648 F.3d at 804. “For instance, the
27 African Student Drama Association’s constitution limits its leadership positions to students from

1 Africa.” *Id.*⁵ Thus, the Ninth Circuit held that “[a]s in *Truth*, the evidence that some student groups
2 have been granted an exemption from the nondiscrimination policy raises a triable issue of fact.”
3 *Id.*

4 So too here. Plaintiffs allege that the District’s nondiscrimination policy is “pretextual”
5 because Defendants exempt groups “on an individualized basis.” FAC ¶ 91; *see id.* ¶ 136 (same
6 allegation). Plaintiffs specifically cite “numerous single-sex athletic teams,” the Big Sister/Little
7 Sister club, and the Black Student Union. *Id.* ¶¶ 91–92. Plaintiffs allege that these recognized
8 student groups “express[] gender, religious, or facial membership or leadership requirements in
9 their applications.” *Id.* ¶ 92. Similarly, *Alpha Delta* and *Truth* expressly cited membership
10 restrictions for the “Men’s Honor Club,” “Girl’s Honor Club,” and “African Student Drama
11 Association” as examples of “exemption[s] from the nondiscrimination policy” that raised a triable
12 issue of fact. *Alpha Delta*, 648 F.3d at 803–04 (quoting *Truth*, 542 F.3d at 648).

13 Just as those allegedly selective exemptions required a trial in *Alpha Delta* and *Truth*,
14 similar allegations here require that Plaintiffs’ as-applied challenge survive a motion to dismiss. At
15 the motion to dismiss stage, the Court must accept the FAC’s factual allegations as true. *See*
16 *Manzarek*, 519 F.3d at 1031. Thus, Plaintiffs’ allegations satisfy the first element of overcoming
17 qualified immunity: that “the facts alleged, taken in the light most favorable to the party asserting
18 the injury, show that the official’s conduct violated a constitutional [or statutory] right.”
19 *Clairmont*, 632 F.3d at 1100.

20 **b. Plaintiffs adequately plead that Defendants violated “clearly established”**
21 **rights.**

22 Having determined that the FAC adequately pleads an as-applied challenge to the District’s

23 ⁵ *Alpha Delta* makes clear that a student group violates a valid nondiscrimination policy if the
24 group “limits its leadership positions to students” based on enumerated characteristics. *Alpha*
25 *Delta*, 648 F.3d at 804; *accord id.* at 796 (discussing nondiscrimination policy for “appointed or
26 elected student officer positions”), 803 (discussing “groups, like [p]laintiffs, [that] restrict
27 membership or eligibility to hold office based on religious belief” (emphasis added)). Thus,
28 Plaintiffs are incorrect that *Alpha Delta* and *Truth* exempt FCA’s leadership requirements from the
District’s nondiscrimination policies. *See* Opp’n at 15.

1 nondiscrimination policies, the Court now turns to the second prong of the qualified immunity
 2 analysis. Under this second prong, the Court considers whether the “contours” of Plaintiffs’ right
 3 to uniformly applied policies was “‘sufficiently clear’ that every ‘reasonable official would have
 4 understood that what he is doing violates that right.’” *Ashcroft v. al-Kidd*, 563 U.S. 731, 741
 5 (2011) (quoting *Anderson v. Creighton*, 483 U.S. 635, 640 (1987)). “Whether the law was clearly
 6 established is an objective standard; the defendant’s ‘subjective understanding of the
 7 constitutionality of his or her conduct is irrelevant.’” *Clairmont*, 632 F.3d at 1109 (quoting *Fogel*
 8 *v. Collins*, 531 F.3d 824, 833 (9th Cir. 2008)).

9 Even so, qualified immunity is designed “to ensure that before they are subjected to suit,
 10 officers are on notice their conduct is unlawful.” *Saucier*, 533 U.S. at 206. Thus, the key question
 11 is whether existing law at the time of Defendants’ alleged conduct provided Defendants “fair
 12 notice” that as-applied viewpoint discrimination against a high school religious group was
 13 unlawful. *Hope v. Pelzer*, 536 U.S. 730, 739 (2002). In answering this question, the Court bears in
 14 mind that “‘closely analogous preexisting case law is not required to show that a right was clearly
 15 established.’” *Robinson v. York*, 566 F.3d 817, 826 (9th Cir. 2009) (quoting *Hufford v. McEnaney*,
 16 249 F.3d 1142, 1148 (9th Cir. 2001)). “[O]fficials can still be on notice that their conduct violates
 17 established law even in novel factual circumstances” if the claimed right is defined at an
 18 appropriately low “level of generality.” *Hope*, 536 U.S. at 741; *Anderson*, 483 U.S. at 639.

19 Here, *Alpha Delta* and *Truth* clearly established that viewpoint-discriminatory application
 20 of a valid nondiscrimination policy violates the First Amendment, Fourteenth Amendment, and the
 21 EAA. The Ninth Circuit decided *Alpha Delta* and *Truth* in 2011 and 2008, respectively—years
 22 before Defendants began their allegedly discriminatory conduct towards Plaintiffs in April 2019.
 23 See FAC ¶ 5 (alleging Glasser posted Sexual Purity Statement on April 23, 2019). Moreover, as
 24 detailed above, *Alpha Delta* and *Truth* are “closely analogous preexisting case law” for the instant
 25 case. *Robinson*, 566 F.3d at 826 (quoting *Hufford*, 249 F.3d at 1148). In *Truth*, the Ninth Circuit
 26 reversed the district court’s summary judgment against the *Truth* plaintiffs who—like Plaintiffs
 27 here—were a Christian high school organization and its members. *Truth*, 542 F.3d at 651. The

1 Ninth Circuit reasoned that the *Truth* plaintiffs’ had “alleged that the school district provided
2 waivers to [the Men’s Honor Club and Girl’s Honor Club] while denying them to others, and that
3 decision was made on the basis of religion or the religious content of speech.” *Id.* (alterations in
4 original omitted) (quoting *Truth*, 542 F.3d at 648). The *Truth* plaintiffs, like Plaintiffs here, raised
5 claims under the First Amendment, Fourteenth Amendment, and EAA. *Truth*, 542 F.3d at 651.

6 The *Alpha Delta* plaintiffs—like the *Truth* plaintiffs and Plaintiffs here—raised claims
7 under various First Amendment and Fourteenth Amendment theories such as free speech,
8 expressive association, free exercise, and equal protection. *Alpha Delta*, 648 F.3d at 805. The
9 *Alpha Delta* Court also reversed the district court’s summary judgment against Christian
10 fraternities who had made allegations like those in *Truth*. *Id.* The *Alpha Delta* Court cited
11 allegations that “some officially recognized groups appear to discriminate on prohibited grounds.”
12 *Id.* at 804. As an example, the Ninth Circuit specified “the African Student Drama Association’s
13 constitution limit[ing] its leadership positions to students from Africa.” *Id.* Thus, the *Alpha Delta*
14 Court held that “[a]s in *Truth*, the evidence that some student groups have been granted an
15 exemption from the nondiscrimination policy raises a triable issue of fact.” *Id.*

16 Similarly here, Plaintiffs allege that the District’s nondiscrimination policy is “pretextual”
17 because Defendants exempt groups “on an individualized basis.” FAC ¶ 91; *see id.* ¶ 136 (same
18 allegation). Plaintiffs specifically cite recognized groups that allegedly exclude members or
19 leaders based on gender, religion, or race. FAC ¶¶ 91–92. These groups allegedly include the Big
20 Sister/Little Sister club—which is closely analogous to the Girl’s Honor Club in *Truth*—and the
21 Black Student Union—which is closely analogous to the African Student Drama Association in
22 *Alpha Delta*. Moreover, at the motion to dismiss stage, the Court must accept the FAC’s factual
23 allegations as true. *See Manzarek*, 519 F.3d at 1031. Thus, Plaintiffs have adequately pled
24 violations of clearly established law under *Alpha Delta* and *Truth*.

25 Accordingly, the Court rejects Defendants’ argument that the individual Defendants are
26 entitled to qualified immunity.

c. The Coverdell Teacher Protection Act does not shield the individual Defendants from damages on a motion to dismiss.

Aside from qualified immunity, the individual Defendants' other asserted defense to damages is the Coverdell Teacher Protection Act, 20 U.S.C. § 7941 *et seq.* ("the Act"). Defendants argue that the Act shields the individual Defendants from damages, whether compensatory or punitive. Defendants specifically cite 20 U.S.C. § 7946(a), which provides that "no teacher in a school shall be liable for harm caused by an act or omission of the teacher on behalf of the school" on five conditions. In response, Plaintiffs argue that Defendants fail to meet one key condition: that "the harm was not caused by willful or criminal misconduct, gross negligence, reckless misconduct, or a conscious, flagrant indifference to the rights or safety of the individual harmed by the teacher." *Id.* § 7946(a)(4). The Court agrees with Plaintiffs.

The FAC alleges that "[a]ll actions performed by Defendants as alleged herein were malicious, oppressive, and in reckless disregard for Plaintiffs' rights." FAC ¶ 120. Evidencing this allegedly reckless conduct is Defendants' nonuniform application of facially valid nondiscrimination policies. Plaintiffs specifically allege that Defendants have exempted from those policies several other student groups, but not FCA. FAC ¶¶ 91–92. At the motion to dismiss stage, the Court must "accept [these] factual allegations in the complaint as true and construe the pleadings in the light most favorable to the nonmoving party." *Manzarek*, 519 F.3d at 1031. Thus, at the motion to dismiss stage, the Court cannot conclude that the Act shields Defendants from liability.

Defendants' only counterargument contravenes the plain text of the Act. Defendants argue that the Act "on its face[] applies to more than negligent failures to act, and also applies to intentional acts." Reply at 13. As support, Defendants cursorily note that the Act "applies to both 'acts and omissions.'" *Id.* (original alteration omitted) (quoting 20 U.S.C. § 7946(a)). Yet the statutory phrase "acts and omissions" says nothing about the *mens rea* behind those acts and omissions. The rest of the Act plainly states that Defendants may still be liable for "willful or criminal misconduct, gross negligence, reckless misconduct, or a conscious, flagrant indifference." 20 U.S.C. § 7946(a)(4).

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1 In sum, Defendants’ arguments against Plaintiffs’ as-applied personal-capacity claims for
 2 damages are unavailing. Accordingly, the Court DENIES Defendants’ motion to dismiss Plaintiffs’
 3 as-applied monetary claims against the individual Defendants in their personal capacities. Going
 4 forward, the parties should consider “whether [Defendants] ha[ve] (1) exempted certain student
 5 groups from the nondiscrimination polic[ies]; and (2) declined to grant Plaintiffs such an
 6 exemption because of Plaintiffs’ religious viewpoint.” *Id.* at 804. These considerations may be
 7 relevant to all the claims in the FAC, which resemble those in *Alpha Delta* and *Truth*. *Compare,*
 8 *e.g.*, FAC ¶¶ 127, 136, 148, 158, 168 (alleging selective enforcement of nondiscrimination
 9 policies), *with Alpha Delta*, 648 F.3d at 804 (same allegations supporting claims under free
 10 speech; freedom of expressive association; free exercise; and equal protection), *and Truth*, 542
 11 F.3d at 651 (same allegations supporting claims under EAA; free exercise; Establishment Clause;
 12 and equal protection).

13 **IV. CONCLUSION**

14 For the foregoing reasons, the Court GRANTS IN PART and DENIES IN PART
 15 Defendants’ motion to dismiss the First Amended Complaint. Specifically, the Court GRANTS the
 16 motion to dismiss the following with leave to amend:

- 17 • All of the FAC for violating Federal Rule of Civil Procedure 10(a) by failing to disclose
- 18 the identities of Doe and Roe.
- 19 • All of FCA’s claims for prospective relief for lack of jurisdiction.

20 The Court GRANTS the motion to dismiss with prejudice as to the following:

- 21 • All of Doe and Roe’s claims for prospective relief for lack of jurisdiction.
- 22 • All of Plaintiffs’ monetary claims against Defendants in Defendants’ official capacities.
- 23 • All of Plaintiffs’ claims that the District’s nondiscrimination policies are facially invalid.

24 The Court DENIES the motion to dismiss as to Plaintiffs’ as-applied monetary claims against the
 25 individual Defendants in their personal capacities.

26 Should Plaintiffs elect to file a second amended complaint curing the deficiencies
 27 identified herein, Plaintiffs shall do so within 21 days of the date of this Order. Failure to meet the

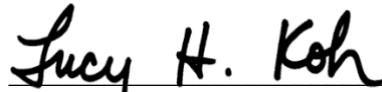
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21 day deadline to file a second amended complaint or failure to cure the deficiencies identified in (1) this order; (2) Defendants’ opposition to Plaintiffs’ proceeding pseudonymously; or (3) Defendants’ motion to dismiss will result in dismissal of the deficient claims with prejudice. Plaintiffs may not add new causes of action or parties without leave of the Court or stipulation of the parties pursuant to Federal Rule of Civil Procedure 15. Plaintiffs are directed to file a redlined complaint comparing the FAC to any second amended complaint as an attachment to Plaintiffs’ second amended complaint.

IT IS SO ORDERED.

Dated: January 28, 2021



LUCY H. KOH
United States District Judge